

# Agenda

## Licensing sub-committee

Date: Thursday 26 August 2021

Time: **9.00 am** 

Place: Online meeting only

Notes: Please note the time, date and venue of the meeting.

For any further information please contact:

**Caroline Marshall, Democratic Services** 

Tel: 01432 260249

Email: caroline.marshall3@herefordshire.gov.uk

If you would like help to understand this document, or would like it in another format, please call Caroline Marshall, Democratic Services on 01432 260249 or e-mail caroline.marshall3@herefordshire.gov.uk in advance of the meeting.

## Agenda for the Meeting of the Licensing subcommittee

Membership

Councillor Alan Seldon Councillor Tony Johnson Councillor Jeremy Milln Herefordshire Council 26 AUGUST 2021

#### **Agenda**

#### **PUBLIC INFORMATION**

#### THE NOLAN PRINCIPLES

#### 1. APOLOGIES FOR ABSENCE

To receive apologies for absence.

#### 2. NAMED SUBSTITUTES (IF ANY)

To receive any details of Members nominated to attend the meeting in place of a Member of the committee.

#### 3. DECLARATIONS OF INTEREST

To receive declarations of interests in respect of Schedule 1, Schedule 2 or Other Interests from members of the committee in respect of items on the agenda.

4. NOTIFICATION OF A STANDARD TEMPORARY EVENT NOTICE (TEN) IN RESPECT OF COED MAJOR FARM, CRASWALL, HEREFORDSHIRE. HR2 0PX AND THE ISSUE OF AN OBJECTION NOTICE IN RESPECT OF THE TEN GIVEN BY WEST MERCIA POLICE - LICENSING ACT 2003

To consider the notification of a standard temporary event notices (TEN) in respect of Coed Major Farm, Craswall, Herefordshire. HR2 0PX and the issue of an objection notice in respect of the TEN given by West Mercia Police.

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## The Public's Rights to Information and Attendance at Meetings

#### YOU HAVE A RIGHT TO: -

- Attend all Council, Cabinet, Committee and Sub-Committee meetings unless the business to be transacted would disclose 'confidential' or 'exempt' information.
- Inspect agenda and public reports at least five clear days before the date of the meeting.
- Inspect minutes of the Council and all Committees and Sub-Committees and written statements of decisions taken by the Cabinet or individual Cabinet Members for up to six years following a meeting.
- Inspect background papers used in the preparation of public reports for a period of up to four years from the date of the meeting. (A list of the background papers to a report is given at the end of each report). A background paper is a document on which the officer has relied in writing the report and which otherwise is not available to the public.
- Access to a public Register stating the names, addresses and wards of all Councillors with details of the membership of Cabinet and of all Committees and Sub-Committees.
- Have a reasonable number of copies of agenda and reports (relating to items to be considered in public) made available to the public attending meetings of the Council, Cabinet, Committees and Sub-Committees.
- Have access to a list specifying those powers on which the Council have delegated decision making to their officers identifying the officers concerned by title.
- Copy any of the documents mentioned above to which you have a right of access, subject to a reasonable charge (20p per sheet subject to a maximum of £5.00 per agenda plus a nominal fee of £1.50 for postage).
- Access to this summary of your rights as members of the public to attend meetings of the Council, Cabinet, Committees and Sub-Committees and to inspect and copy documents.

#### **RECORDING OF THIS MEETING**

Please note that the council will be making an official audio recording of this public meeting. These recordings form part of the public record of the meeting and are made available for members of the public via the council's website.

To ensure that recording quality is maintained, could members and any attending members of the public speak as clearly as possible and keep background noise to a minimum while recording is in operation.

Please also note that other attendees are permitted to film, photograph and record our public meetings provided that it does not disrupt the business of the meeting.

If you do not wish to be filmed or photographed, please identify yourself so that anyone who intends to record the meeting can be made aware.

Please ensure that your mobile phones and other devices are turned to silent during the meeting.

The reporting of meetings is subject to the law and it is the responsibility of those doing the reporting to ensure that they comply.

## **Public Transport Links**

There are bus stops directly outside the building. Hereford train station is a 15 minute walk, Hereford country bus station and Hereford city bus station are both a 5 minute walk from the Shirehall.

#### HEREFORDSHIRE COUNCIL

### SHIRE HALL, ST PETERS SQUARE, HEREFORD HR1 2HX.

#### FIRE AND EMERGENCY EVACUATION PROCEDURE

In the event of a fire or emergency the alarm bell will ring continuously.

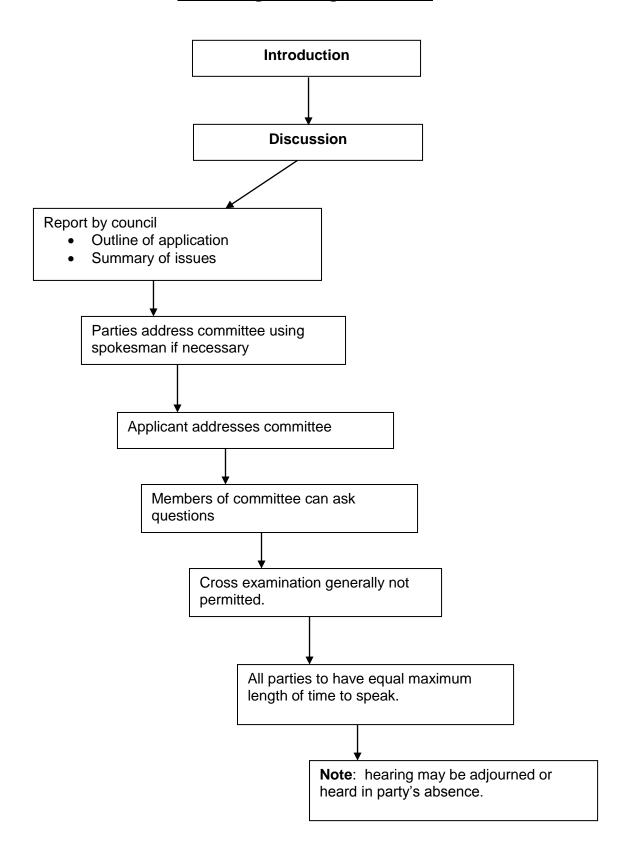
You should vacate the building in an orderly manner through the nearest available fire exit.

You should then proceed to the Fire Assembly Point which is located in the Shire Hall Side Car Park. A check will be undertaken to ensure that those recorded as present have vacated the building following which further instructions will be given.

Please do not allow any items of clothing, etc. to obstruct any of the exits.

Do not delay your vacation of the building by stopping or returning to collect coats or other personal belongings.

## **Licensing Hearing Flowchart**





#### The Seven Principles of Public Life

(Nolan Principles)

#### 1. Selflessness

Holders of public office should act solely in terms of the public interest.

#### 2. Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships.

#### 3. Objectivity

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

#### 4. Accountability

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

#### 5. Openness

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

#### 6. Honesty

Holders of public office should be truthful.

#### 7. Leadership

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.



**Title of report:** Notification of a standard Temporary Event Notice (TEN) in respect of Coed Major Farm, Craswall, Herefordshire. HR2 0PX and the issue of an objection notice in respect of the TEN given by West Mercia Police – Licensing Act 2003

Meeting: Licensing sub-committee

Meeting date: Thursday 26 August 2021

**Report by: Licensing Technical Officer** 

Classification

Open

**Decision type** 

This is not an executive decision

#### Wards affected

Golden Valley South

#### **Purpose**

To consider the notification of a standard temporary event notices (TEN) in respect of Coed Major Farm, Craswall, Herefordshire. HR2 0PX and the issue of an objection notice in respect of the TEN given by West Mercia Police.

#### Recommendation(s)

That:

The sub committee determine the application with a view to promoting the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- a) The steps that are appropriate to promote the licensing objectives,
- b) The representations (including supporting information) presented by all parties,
- c) The guidance issued to local authorities under Section 182 of the Licensing Act 2003, and
- d) The Herefordshire Council Statement of Licensing Policy 2020 2025.

#### Reasons for Recommendations

Ensures compliance with the Licensing Act 2003.

#### **Alternative options**

- 1. There are two options available to the sub-committee:
  - Issue a 'counter notice' (thus refusing the notice) if it considers necessary for the promotion of the licensing objectives, or
  - Refuse to issue a counter notice thereby authorising the Licensable Activity and hours as notified in the Temporary Event Notice

## **Key considerations**

#### 2. The details of the TEN are:

Applicant	Ben Carding Commercial Data Models Limited, 11 Alma Vale Road, Clifton, Bristol, United Kingdom, BS8 2HL		
Solicitor	Not applicable		
Type of application:	Date received:	72 hour period concluded	
<b>TENS Notification</b>	10 August 2021	13 August 2021	

#### 3. TEN Notification

The notification of the Temporary Event Notice (appendix 1) has received an objection from a Responsible Authority, West Mercia Police (appendix 2). It therefore is now brought before subcommittee to determine the notification.

#### 4. Summary of Notification

The licensable activity notified is: -

Provision of Regulated Entertainment 27 August 2021 at 18.00 to 29 August 2021 at 12.00

#### **Details of Event**

The event is a temporary discotheque comprising the playback of recorded music through an amplified public address system for the entertainment of 120-160 persons for the duration of the period covered by this application, at the location detailed above. The playback of recorded music in this location for the duration of the event comprises the sole licensable activity pertaining to this application. Please note that no alcohol or refreshments will be supplied at this event.

#### 5. Summary of Representations

A relevant person, West Mercia Police, has made a written objection on 13 August 2021 on the grounds that the temporary event would undermine the Protection of Crime & Disorder Objective.

#### **Community impact**

6. Any decision may have an impact on the local community.

#### **Environmental Impact**

7. This report is in relation to a temporary event notice under the Licensing Act 2003 and as such there are minimal environmental impacts for the council, as licensing authority.

#### **Equality duty**

8. Under section 149 of the Equality Act 2010, the 'general duty' on public authorities is set out as follows:

A public authority must, in the exercise of its functions, have due regard to the need to -

- a) eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under this Act;
- b) advance equality of opportunity between persons who share a relevant protected characteristic and persons who do not share it;
- c) foster good relations between persons who share a relevant protected characteristic and persons who do not share it.
- 9. There are no equality issues in relation to the content of this report.
- 10. This report has human rights implications for both the premises licence holder and the residents from the local neighbourhood. Any of the steps outlined in section 1 of this report may have financial implications for a licensee's business and livelihood and/or may have impact upon the day to day lives of residents living in close proximity to the premises.
- 11. Article 8(i) of the European Convention of Human Rights provides that everyone has the right to respect for his/her private and family life and his/her home (which includes business premises). This right may be interfered with by the council on a number of grounds including the protection of rights and freedoms of others. The First Protocol Article 1 also provides that every person is entitled to the peaceful enjoyment of his possessions and shall not be deprived of his possessions except in the public interest and conditions provided for by law. Members must accordingly make a decision which is proportionate to the hearing and endeavour to find a balance between the rights of the applicant, residents and the community as a whole.

## **Resource implications**

12. This report is in relation to a premises license under the Licensing Act 2003 and as such there are minimal resource implications for the council, as licensing authority.

## Financial implications

13. There are unlikely to be any financial implications for the council, as licensing authority at this time.

#### Legal implications

14. The Committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.

The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6 May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black.

In this case it was summed up that: -

A licensing authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.

#### **Right of Appeal**

- 15. There is a right of appeal against the decision by either the person giving notification of the TEN or the relevant person. Such appeal must be made within 21 days of notification of the decision but not less than 5 working days before the event.
- 16. Appeals should be made to the Magistrates Court and must be made within 21 days beginning with the day on which the appellant was notified by the licensing authority of the decision appealed against

## Risk management

17. There is little risk associated with the decision at this time as the legislation allows a right of appeal to the Magistrates Court.

#### **Consultees**

18. The Police or an Environmental Health Officer are the only responsible authorities who are able to issue an objection notice under the Act.

## **Appendices**

Appendix 1 – TEN application

Appendix 2 – West Mercia Police Objection

## **Background papers**

None Identified

Glossary of	f terms.	abbreviations	and acron	yms used	in this	report
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TEN – Temporary Event Notice

Herefordshire Temporary Event Notice Licensing Act 2003

For help contact

 $\underline{licensing@herefordshire.gov.uk}$ 

Telephone: 01432 261761

\* required information

Section 1 of 9			
You can save the form at any t	ime and resume it later. You do not need to be	e logged in when you resume.	
System reference	Not Currently In Use	This is the unique reference for this application generated by the system.	
Your reference	SC2021_1	You can put what you want here to help you track applications if you make lots of them. It is passed to the authority.	
Are you an agent acting on be	half of the applicant?	Put "no" if you are applying on your own behalf or on behalf of a business you own or	
○ Yes	lo	work for.	
Applicant Details			
* First name	Ben		
* Family name	Carding		
* E-mail			
Main telephone number		Include country code.	
Other telephone number			
☐ Indicate here if you wou	ld prefer not to be contacted by telephone		
Are you:			
<ul><li>Applying as a business of</li></ul>	or organisation, including as a sole trader	A sole trader is a business owned by one person without any special legal structure.	
<ul> <li>Applying as an individual</li> </ul>	al	Applying as an individual means you are applying so you can be employed, or for some other personal reason, such as following a hobby.	
Applicant Business			
Is your business registered in the UK with Companies House?	• Yes   No	Note: completing the Applicant Business section is optional in this form.	
Registration number	10974294		
Business name	Commercial Data Models Limited	If your business is registered, use its registered name.	
VAT number GB	294103512	Put "none" if you are not registered for VAT.	
Legal status	Private Limited Company		

Continued from previous page		
Your position in the business	Director	
Home country	United Kingdom	The country where the headquarters of your business is located.
Registered Address		Address registered with Companies House.
Building number or name	11	
Street	Alma Vale Road	
District	Clifton	
City or town	Bristol	
County or administrative area		
Postcode	BS8 2HL	
Country	United Kingdom	
Section 2 of 9		
APPLICATION DETAILS (See a	also guidance on completing the form, gene	ral notes and note 1)
Have you had any previous or		
○ Yes	● No	
* Your date of birth		
Address		
Is the address the same as (or s	similar to) the address given in section one?	If "Yes" is selected you can re-use the details
○ Yes	<ul><li>No</li></ul>	from section one, or amend them as required. Select "No" to enter a completely new set of details.
Building number or name		
Street		
District		
City or town		
County or administrative area		
Postcode		
Country	United Kingdom	

Continued from previous page		
Additional Contact Details		
Are the contact details the sam	ne as (or similar to) those given in section one?	If "Yes" is selected you can re-use the details from section one, or amend them as
Yes	○ No	required. Select "No" to enter a completely new set of details.
E-mail		
Telephone number		
Other telephone number		
Section 3 of 9		
THE PREMISES		
activity at the premises describ Give the address of the premis	ve notice under section 100 of the Licensing Acced below. es where you intend to carry on the licensable a nance Survey references). (See also guidance o	activities or if it has no address give a detailed
* Does the premises have an ac	ddress?	
<ul><li>Yes</li></ul>	○ No	
Address Is the address the same as (or s	similar to) the address given in section one?	If "Yes" is selected you can re-use the details from section one, or amend them as
○ Yes	<ul><li>No</li></ul>	required. Select "No" to enter a completely new set of details.
* Building number or name	Coed Major Farm	
* Street	Craswall	
District		
* City or town	Longtown	
County or administrative area	Herefordshire	
* Postcode	HR2 0PX	
* Country	United Kingdom	
* Does a premises licence or cluto the premises (or any part of	ub premises certificate have effect in relation the premises)?	
Neither	es licence Club premises certificate	
<b>Location Details</b>		
* Provide further details about	the location of the event	
1 9	. Google maps reference 52.02799, -3.08564. Ve ublic road from Hay On Wye to Craswall at 52.03	· ·
	f the premises at this address or intend to restri (see also guidance on completing the form, not	

The licensable activities pertaining to this application, being the performance of recorded music for the duration of the

Continued from previous page		
		in an outdoor area approx 50m south west of this barn
, ,	the period covered by this applicati	urpose. No licensable activities shall take place on any other on.
Describe the nature of the pr	remises below <u>(see also guidance o</u>	n completing the form, note 4)
Describe the nature of the ev	vent below <u>(see also guidance on co</u>	ompleting the form, note 5)
		of recorded music through an amplified public address
		on of the period covered by this application, at the location
		for the duration of the event comprises the sole licensable of or refreshments will be supplied at this event.
		or or refreshiments will be supplied at this event.
Section 4 of 9		
LICENSABLE ACTIVITIES		
	s that you intend to carry on at the plating the form, note ():	oremises
(see also guidance on compl		
☐ The sale by retail of alc	onoi	
The supply of alcohol be member of the club	by or on behalf of a club to, or to the	e order of, a
	ited entertainment	(See also guidance on completing the form, note 7).
☐ The provision of late ni	ght refreshment	
☐ The giving of a late tem	nporary event notice	Late notices can be given no later than 5 working days but no earlier than 9 working days before the event.
		(See also guidance on completing the form, note 8).
<b>Event Dates</b>		
•	least 10 working days between the premises for licensable activities.	date you submit this form and the date of the earliest event
State the dates on which you	u intend to use these premises for li	censable activities
(see also guidance on compl	eting the form, note 9)	
Event start date	27 / 08 / 2021 dd mm yyyy	The maximum period for using premises for licensable activities under the authority of a temporary event notice is 168 hours or seven days.
Event end date	29 <b>/</b> 08 <b>/</b> 2021 dd mm yyyy	

Continued from previous page			
State the times during the event period that you propose			
to carry on licensable activities (give times in 24 hour clock) 27/08/2	2021 18.00 to 29/08/2	1 12.00	
(see also quidance on			
completing the form, note 10)			
State the maximum number			
of people at any one time that			
you intend to allow to be present at the premises			
during the times when you			Note that the maximum number of people
intend to carry on licensable 160			cannot exceed 499.
activities, including any staff,			
organisers or performers			
(see also guidance on completing the form, note 11)			
If the licensable activities will include t supplies will be for consumption on or			
(see also guidance on completing the	•		
On the premises only			
<ul> <li>Off the premises only</li> </ul>			
Both			
Section 5 of 9			
RELEVANT ENTERTAINMENT (See a	also guidance on cor	npleting the form	n, note 13)
State if the licensable activities will include period that you propose to provide rel		relevant entertainr	ment. If so, state the times during the event
The licensable activities will not include	de the provision of rele	evant entertainme	nt.
Section 6 of 9			
PERSONAL LICENCE HOLDERS (See	also guidance on cor	npleting the form	n, note 14)
		•	
Do you currently hold a valid			
personal licence?	25	No	
•			
Section 7 of 9			
PREVIOUS TEMPORARY EVENT NOTION	CES (See also guida	nce on completin	g the form, note 15)
Have you previously given a			
temporary event notice in			
respect of any premises for			
events falling in the same  Ye	es	No	
calendar year as the event for			
which you are now giving this temporary event notice?			
temporary event notice:		22	

Continued from previous page						
Have you already given a temporary event notice for the same premises in which the event period:  a) Ends 24 hours or less before; or b) Begins 24 hours or less after the event period proposed in this notice?	0	Yes	•		No	
Section 8 of 9						
ASSOCIATES AND BUSINESS	COLI	LEAGUES	(See also gu	Jic	lance on completing the form, note 16)	
Has any associate of yours given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?	0	Yes	•		No	
Has any associate of yours already given a temporary event notice for the same premises in which the event period:  a) Ends 24 hours or less before; or b) Begins 24 hours or less after the event period proposed in this notice?	0	Yes	•		No	
Has any person with whom you are in business carrying on licensable activities given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?		Yes	•		No	
Has any person with whom you are in business carrying on licensable activities already given a temporary event notice for the same premises in which the event period:  a) Ends 24 hours or less before; or b) Begins 24 hours or less after the event period proposed in this notice?	0	Yes	•		No	

#### Continued from previous page...

#### Section 9 of 9

#### CONDITION (See also guidance on completing the form, note 18)

It is a condition of this temporary event notice that where the relevant licensable activities described in Sections 4 and 5 above include the supply of alcohol that all such supplies are made by or under the authority of the premises user.

#### **PAYMENT DETAILS**

This fee must be paid to the authority. If you complete the application online, you must pay it by debit or credit card.

This formality requires a fixed fee of £21

#### DECLARATION (See also guidance on completing the form, note 19)

- \* The information contained in this form is correct to the best of my knowledge and belief
- \* Lunderstand that it is an offence:
- (i) to knowingly or recklessly make a false statement in connection with this temporary event notice and that a person is liable on conviction for such an offence to a fine up to level 5 on the standard scale; and
- (ii) to permit an unauthorised licensable activity to be carried on at any place and that a person is liable on conviction for any such offence to a fine not exceeding £20,000, or to imprisonment for a term not exceeding six months, or to both
- ☐ Ticking this box indicates you have read and understood the above declaration

This section should be completed by the applicant, unless you answered "Yes" to the question "Are you an agent acting on behalf of the applicant?"

\* Full name

\* Capacity

Premises User

\* Date

10 / 08 / 2021

dd mm yyyy

Add another signatory

Once you're finished you need to do the following:

- 1. Save this form to your computer by clicking file/save as...
- 2. Go back to <a href="https://www.gov.uk/apply-for-a-licence/temporary-event-notice/herefordshire/apply-1">https://www.gov.uk/apply-for-a-licence/temporary-event-notice/herefordshire/apply-1</a> to upload this file and continue with your application.

Don't forget to make sure you have all your supporting documentation to hand.

OFFICE USE ONLY						
Applicant reference number	SC2021_1					
Fee paid						
Payment provider reference						
ELMS Payment Reference						
Payment status						
Payment authorisation code						
Payment authorisation date						
Date and time submitted						
Approval deadline						
Error message						
Is Digitally signed						
1 2 3 4	<u>5</u> <u>6</u> <u>7</u> <u>8</u> <u>9</u> Next >					

From: West Mercia Police Sent: 13 August 2021 17:39

Good Afternoon,

I have noted the TEN attached and I understand that the organiser is different to the original organiser. However, I still have some concerns over the location and lack of security/medical provisions and the other issues I raised in the response I provided which is pasted below:

I have concerns with regards to this application. I attended the site on Thursday 5<sup>th</sup> August as part of a joint visit with Hereford Council. This was following a concern raised by a local resident of an unlicensed event which was due to be held at the farm. During this visit several concerns were noted at the site.

This original event was being organised by a male from Bristol who again was advertising the event as a "belated birthday party", as is this application. Both "events" have also been ticketed events. I note the organisers birthday as being in November. I would suggest this is simply an excuse for a pre-arranged party for which tickets have been sold.

Having attended the original meeting I advised the organiser not to hold the event and the organiser did cancel the event. This was due to many reasons, reasons which I have stated below.

There was no security planned for the event – There is alcohol being consumed on the premises and with 450 guests this poses a substantial risk.

There was no medical provisions arranged for the event – The location is likely 30 mins plus journey for emergency vehicles.

There were no risk assessments or event management documents completed.

Herefordshire Council also stated there were potential issues around catering/hygiene and water supplies at the site.

The event could cause unrest in the local community due to noise nuisance but also 450 visitors could cause traffic issues too. This location is nearly 1 mile from the neighbouring property however in a valley such as this noise will travel and is likely to cause alarm harassment and distress to local residents.

I am very aware that the application does not go in to detail around the provisions that will be in place and maybe my concerns above will be catered for.

If you would like to discuss any of the concerns that I have raised then please do not hesitate to contact me.

Kind Regards

Safer Neighbourhood Team Sergeant | Hereford Rural North | West Mercia Police Leominster Police Station

Enterprise Way
Leominster
HR6 0LZ

From: West Mercia Police Sent: 18 August 2021 11:33

To: Licensing

Cc:

Subject: FW: TEN at Coed Major Farm, Craswall - Bank Holiday Weekend

Not sure how we are with time limits but please take Sergeant Powell's representations as a formal objection

As I have been on annual leave until today I have not been on position to progress

Regards

MATES/Licensing Officer Harm Hub Hereford Police Station